

## Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-11 L-03 ACDA-19

NSAE-00 PA-04 RSC-01 PRS-01 SP-03 USIA-15 TRSE-00

SAJ-01 SS-20 NSC-07 OMB-01 IO-14 EB-11 DRC-01 /145 W

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TO SECSTATE WASHDC 7669

SECDEF WASHDC

INFO USCINCEUR

USNMR SHAPE

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 5100

E.O. 11652: GDS

TAGS: MPOL NATO

SUBJECT: DRC MEETING SEPTEMBER 19 1974; MINISTERIAL GUIDANCE

REF:A. USNATO 4527;B. STATE 192028(NOTAL); C. STATE 196902

BEGIN SUMMARY: DURING SEPTEMBER 19 MEETING ON MINISTERIAL GUIDANCE, DRC AGREED TO IDENTIFY GENERAL SUBJECTS APPROPRIATE FOR MINISTERIAL GUIDANCE AND THEN FOCUS ON KEY ELEMENTS FOR SUBMISSION TO MINISTERS IN DECEMBER. DRC IDENTIFIED FOUR PRELIMINARY KEY ELEMENTS AND LEFT DOOR OPEN FOR MORE. NO DELEGATIONS HAD NATIONAL INSTRUCTIONS ON US DISCUSSION PAPER; A FEW COMMENTED ON A PERSONAL BASIS. DRC WILL MEET SEPTEMBER 26 TO DISCUSS MINISTERIAL RESOURCE GUIDANCE, POSSIBLE ADDITIONAL KEY ELEMENTS, AND OTHER GENERAL TOPICS FOR COVERAGE IN GUIDANCE. END SUMMARY.

1. CHAIRMAN HUMPHREYS INTRODUCED SEPTEMBER 19 DRC DISCUSSION BY QUOTING TERMS OF REFERENCE FOR MINISTERIAL GUIDANCE (DPD/D(71)10, PARAS 9-11) AND CITING JUNE DPC MINISTERIAL REQUEST THAT DRC IDENTIFY KEY ELEMENTS FOR MINISTERIAL DISCUSSION IN DECEMBER. HUMPHREYS REFERRED TO IS DRAFT ON MINISTERIAL GUIDANCE (REF A), CONFIDENTIAL

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MC COMMENTS ON IS DRAFT (IMSM-395-74), US CONTRIBUTION CIRCULATED SEPTEMBER 18, AND THEN RECOMMENDED DRC FOCUS ON TWO GENERAL QUESTIONS: (A) WHAT SUBJECTS SHOULD BE COVERED IN GUIDANCE AND (B) WHICH OF THESE SUBJECTS SHOULD RECEIVE SPECIAL ATTENTION FOR

SUBMISSION TO MINISTERS AS KEY ELEMENTS.

2. NETHERLANDS REP(CARSTEN) ASKED HOW DRC WOULD PRESENT RESULTS OF FALL GUIDANCE WORK TO MINISTERS. HUMPHREYS SUGGESTED THAT BY MID NOVEMBER DRC PROVIDE DPC WITH A PAPER ON KEY ELEMENTS, WHICH INDICATES AREAS OF AGREEMENT AND DISAGREEMENT, INCLUDING GRACKET LANGUAGE IF NECESSARY. US REP(LEGERE) SUPPORTED HUMPHREYS RESPONSE, SAID THAT ONE REASON FOR STARTING DELIBERATIONS THIS EARLY IS TO SURFACE KEY ISSUES FOR MINISTERIAL DISCUSSION, AND EMPHASIZED THAT DRC SHOULD NOT PRODUCE A CONSENSUS DRAFT BY DECEMBER WHICH PAPERED OVER ALTERNATIVE VIEW.

3. ITALIAN REP (MACCHIAVELLI) SAID FALL DRC DISCUSSIONS SHOULD CONCENTRATE ON GENERAL PHILOSOPHY OF MINISTERIAL GUIDANCE; DRC MUST PROVIDE A FRAMEWORK FOR GUIDNACE BY DECEMBER AND THE DETAILS IN THE SPRING. MACCHIAVELLI ADDED THAT COVER LETTER TO US PAPER (DRAWN FROM REF C) SUGGESTED BROADER COVERAGE FOR 1975 MINISTERIAL GUIDANCE THAN PREVIOUS VERSIONS AND RECOMMENDED DRC DECIDE WHETHER DPC/D(71)10 TERMS OF REFERENCE NEEDED REVISION.

4. FRG REP (SCHUNEMANN) SAID FIRST TASK IS TO CONCISELY IDENTIFY KEY ELEMENTS WHICH WILL LATER GOVERN WHOLE PAPER. HE EXPRESSED SURPRISE THAT US PAPER IS TWICE AS LONG AS IS DRAFT, WHICH HE FELT WAS ALREADY TOO LONG. HE SAID EMBODIMENT OF A LONG RANGE DEFENSE CONCEPT IN GUIDNACE MAY REQUIRE ALTERING THE EXISTING STRATEGIC CONCEPT, WHICH IS A SPECIAL EXERCISE THAT DOES NOT BELONG IN MINISTERIAL GUIDANCE. HE THOUGHT BONN WOULD BE RELUCTANT TO GO BEYOND DISCUSSING KEY ELEMENTS WITHIN THE PRESENT GUIDANCE EXERCISE.

5. SHAPE REP (GEN MILLER) REMINDED DRC THAT SUBORDINATE COMMANDS ARE ALREADY FORMULATING DRAFT FORCE PROPOSALS AND SAID MNCS NEEDED FAIRLY FIRM GUIDANCE BY DECEMBER IF GUIDANCE IS TO HAVE A MAJOR IMPACT ON NEXT SET OF FORCE PROPOSALS.

6. NORWEGIAN REP( LEINE)SAID SUSPENSE FOR COMPLETE GUIDANCE IS MAY, NOT DECEMBER, AND CITED NEED FOR DRC TO DUSCUSS PURPOSE OF CONFIDENTIAL

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GUIDANCE AND TO IDENTIFY KEY ELEMENTS DURING FALL. DEFENSE MINISTERS SHOULD SPELL OUT DURING DECEMBER MINISTERIAL HOW FAR DRC SHOULD GO ON THE KEY ELEMENTS.

7. BELGIAN REP(TAYMANS) SAID HIS AUTHORITIES AGREE WITH GENERAL FRAMEWORK OF IS DRAFT AND OFFERED SOME SPECIFIC DRAFT LANGUAGE REVISIONS. HE SAID THIS AGREEMENT DID NOT PREJUDGE BELGIAN VIEWS ON NEW THRUST OF GUIDNACE IN US PAPER AND THAT DRC MIGHT HANDLE US EFFORT IN PARALLEL WITH REFINING IS DRAFT. HE SAW NO URGENCY IN DRC FINISHING EFFORT ON US INITIATIVE IN TIME FOR 1975 MINISTERIAL GUIDANCE.

8. CHAIRMAN DIRECTED DISCUSSION TO KEY ELEMENTS AND OFFERED

FOLLOWING CANDIDATES:

- A. RESOURCES
- B. WARNING TIME
- C. DURATION OF HOSTILITIES(PLANNING SCENARIOS IN US PAPER)
- D. PRIORITIES

9. US REP (LEGERE) TENTATIVELY ACCEPTED HUMPHREYS PROPOSED KEY ELEMENTS, BUT STRESSED NECESSITY TO KEEP LIST OPEN TO ADDITIONS. REFERRING TO EARLIER ITALIAN COMMENTS, HE SAID BROAD CONSTRUCTION OF DPC/D(71)10 WAS COMPATIBLE WITH THRUST OF US PAPER. HE ADDED THAT IDENTIFICATION OF KEY ELEMENTS WILL HELP MNCs IN FORMULATION OF FORCE PROPOSALS. ONE REASON US GUIDANCE IS ADDRESSED TO DPC, NATIONS AND NMAs IS FACT THERE ARE IMPORTANT AREAS FOR COMMON EFFORT THAT GO BEYOND PURVIEW OF MILITARY; FOR EXAMPLE, RATIONALIZATION/SPECIALIZATION AND STANDARDIZATION. HE DESCRIBED US PAPER AS A DISCUSSION DRAFT PROVIDING WIDE RANGE OF VIEWS AND EMBODYING A LONG RANGE DEFENSE CONCEPT CONSONANT WITH CURRENT STRATEGY. LEGERE SAID SECDEF IS PERSONALLY INVOLVED IN DEVELOPMENT OF US APPROACH AND FEELS GUIDANCE SHOULD PROVIDE RATIONALE TO NATO GOVERNMENTS AND PUBLICS, NOTABLY OUR OWN, FOR AND ADEQUATE CONVENTIONAL DEFENSE. LEGERE NOTED THAT SECDEF MADE SAME POINTS LAST WEEK TO FOUR MODS FROM THE LIGHT WEIGHT FIGHTER REPLACEMENT CONSORTIUM COUNTRIES.

10. ITALIAN REP SUGGESTED "APPLICATION OF STRATEGIC CONCEPT TO NEW SITUATION IN MEDITERRANEAN" AS A POSSIBLE KEY ELEMENT. CHAIRMAN SAID IT IS DIFFICULT TO ASK ALLIES TO CONSIDER  
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PRESENT MED SITUATION AS PERMANENT. ITALIAN REP NOTED RESPONSE AND RESERVED RIGHT TO RE INTRODUCE ISSUE.

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11. DANISH REP (ROSENTHAL ) SUPPORTED IDEA THAT DRC SHOULD PROCEED AS FAR AS POSSIBLE THIS FALL AND THEN SUBMIT BRACKETED LANGUAGE RATHER THAN A COMPROMISE. HE ASKED EHY US GUIDANCE DIRECTED TOWARD NATIONS. CHAIRMAN SAID MINISTERIAL GUIDANCE IS ACCEPTED BY DRC/DPC/MINISTERS AND BY ITS VERY NATURE IS A STATEMENT OF NATOS DEFENSE POLICY; IT IS A THEOLOGICAL POINT TO DRAW DISTINCTIONS BETWEEN NATIONS AND NMAS.

12. SHAPE REP AGREED WITH CHAIRMANS INITIAL KEY ELEMENT LIST AND SUGGESTED IT MIGHT EVENTUALLY INCLUDE "CHARACTERISTICS OF FORCES" AND "SUPPORTING PROGRAMS" (FOR EXAMPLE IMPACT OF INFRASTRUCTURE ON FUTURE FORCES). HE EXPRESSED INTRIGUE WITH IDEA OF GUIDANCE GOING BEYOND NMAS TO NATIONS AND SAID HE IS QUOTE: PREPARED TO ROLL UP HIS SLEEVES AND GO TO WORK UNQUOTE.

13. FRG REP AGREED WITH CHAIRMANS LIST, ASKED THAT DRC LEAVE DOOR OPEN FOR ADDITIONAL ELEMENTS, AND SAID THAT CONTROVERSIAL ELEMENTS SUCH AS STRATEGIC CONCEPT SHOULD BE PLACED BEFORE MINISTERS.

14. CANADIAN REP (CDR BECKETT) FELT HIS AUTHORITIES COULD GO CONFIDENTIAL

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ALONG WITH CHAIRMANS LIST AND THAT GUIDANCE SHOULD REFLECT BALANCE BETWEEN MILITARY AND RELATED POLITICAL/SOCIAL QUESTIONS; HE SUGGESTED A SEPARATE EXAMINATION OF INFLATION.

14. UK REP (MACDONALD) FELT LONDON WOULD SUPPORT CHAIRMANS LIST.

15. IN SUMMARY, CHAIRMAN SUGGESTED DRC SHOULD IDENTIFY TOTAL FRAME WORK FOR MINISTERIAL GUIDANCE AND THEN DISCUSS IN DETAIL SELECTED KEY ELEMENTS. IN CHAIRMANS VIEW, KEY ELEMENTS INCLUDE FOUR HE SUGGESTED PLUS POSSIBILITY OF SHAPE PROPOSED "CHARACTERISTICS OF FORCES". HE EMPHASIZED THIS DOES NOT PRECLUDE DISCUSSION OF ADDITIONAL KEY ELEMENTS AND SUGGESTED DRC DISCUSS MINISTERIAL RESOURCE GUIDANCE, AND ADDITIONS TO KEY ELEMENTS LIST, AND OTHER GENERAL TOPICS FOR COVERAGE IN GUIDANCE AT ITS NEXT MEETING (SEPTEMBER 26). COMMENT: IN AGREEING TO ISOLATE A FEW KEY ELEMENTS OF MINISTERIAL GUIDANCE FOR DETAILED CONSIDERATION AND PRESENTATION TO MINISTERS IN DECEMBER, DRC WAS HEAVILY INFLUENCED BY SECDEFS SUGGESTION TO THAT EFFECT AT JUNE DPC MINISTERIAL MEETING. MISSION NOTES THAT OF THE FOUR KEY ELEMENTS TENTATIVELY SELECTED BY DRC, TWO WERE SPECIFICALLY MENTIONED BY SECDEF AT THAT TIME (PRIORITIES AND RESOURCE LEVELS). IN ADDITION, IT IS CLEAR TO US THAT DISCUSSION OF "WARNING TIME" AND "DURATION OF HOSTILITIES" (PLANNING

SCENARIOS) WILL PROVIDE FULL OPPORTUNITY FOR--AND INDEED WILL  
NECESSIATE--THOROUGH AIRING OF NATIONAL VIEWS ON THE CON-  
VENTIONAL BALANCE, A THIRD KEY ELEMENT MENTIONED BY SECDEF.  
MISSION WILL EMPHASIZE THIS POINT AT NEXT DRC MEETING, AS WELL  
AS NEED TO TAKE ACCOUNT OF ALL AVAILABLE NATO FORCES. US DRAFT  
TEXT PROVIDES CONSIDERABLE COVERAGE OF THE KEY ELEMENTS IDENTIFIED  
BY DRC, INCLUDING MATERIAL APPROPRIATE FOR US EIF IF THE KEY  
ELEMENT ON "CHARACTERISTICS OF FORCES" IS INCLUDED. WITH  
RESPECT TO RESOURCE GUIDANCE, TO BE DISCUSSED BY DRC ON  
SEPTEMBER 26, MISSION INTERPRETS US POSITION AS CALLING FOR AT  
LEAST A THREE PERCENT REAL TERM ANNUAL INCREASE IN DEFENSE  
BUDGETS OF EACH NATO NATION. IS DRAFT (REF A) FOCUSES ON  
PERCENT OF GNP AND PERCENT OF NATIONAL BUDGETS TO BE DEVOTED  
TO DEFENSE. END COMMENT. ACTION REQUESTED: WOULD APPRECIATE  
FURTHER WASHINGTON GUIDANCE ON RESOURCE ALLOCATION  
KEY ELEMENT, AS WELL AS ANY COMMENTS ON DRC APPROACH TO MINISTERIAL  
GUIDANCE AS IT IS EMERGING. MCAULIFFE  
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